LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 7265 NOTE PREPARED: Jan 1, 2005

BILL NUMBER: HB 1845 BILL AMENDED:

SUBJECT: Appropriations Limit.

FIRST AUTHOR: Rep. Noe BILL STATUS: As Introduced

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

X DEDICATED FEDERAL

<u>Summary of Legislation:</u> This bill revises the formula for determining the state spending cap to be 99% of available general revenue. The bill voids general appropriations whenever total appropriations exceed 99% of available general revenue and voids the appropriations made by a major budget bill whenever the bill or its conference committee report fails to include certain disclosures concerning the amount of spending being proposed by the General Assembly. The bill also requires the Budget Agency to prepare a revenue forecast and repeals the current laws concerning the state spending growth quotient.

Effective Date: July 1, 2005.

Explanation of State Expenditures: Expenditure Limits: This bill establishes an appropriation limit for General Fund and Property Tax Replacement Fund expenditures. The appropriation limit is to be based on revenue projections made by the Budget Agency. The bill limits these appropriations to 99% of the state revenue and voids any appropriation that exceeds this limit. The General Assembly may authorize an appropriation that exceeds the appropriation limit if the appropriation bill is adopted by a 2/3 majority of the members of both the House and Senate.

The bill repeals the expenditure limits set out in P.L. 192-2002(ss) for fiscal years beginning after June 30, 2007. P.L. 192-2002(ss) established a maximum annual percentage change for state government expenditures to be based on the percentage change in Indiana Nonfarm Personal Income over the previous six calendar years or 6% beginning in FY 2006. The annual increase in the expenditure limit for FY 2004 and FY 2005 was set at 3.5%.

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This bill applies to appropriations beginning in FY 2008.

Background Information: According to the December 14, 2004, *Reserve Statement*, FY 2005 budgeted appropriations are \$11,505.8 M and the expenditure limit would have been estimated to be \$11,199.2 M (based on 99% of FY 2005 revenue of \$11,312.3 M). If the bill applied to FY 2005, then appropriations would have had to be reduced by about \$306.6 M.

The December 14, 2004, revenue forecast projects a 3.8% increase in General Fund and Property Tax Replacement Fund revenue for FY 2006, and a 5.3% increase for FY 2007. There is no official forecast of revenue collections for FY 2008 and beyond.

Explanation of State Revenues:

Explanation of Local Expenditures:

Explanation of Local Revenues: *Expenditure Limits:* Distributions of state revenue to local units of government are dependent on the disposition of state appropriations.

State Agencies Affected: Attorney General's Office, State Budget Agency, General Assembly, Treasurer of State, All state agencies funded by the General Fund.

Local Agencies Affected: All.

Information Sources: *GF & PTRF Statement of Combined Estimated Unappropriated Reserve*, December 14, 2004 - State Budget Agency; December 14, 2004, *Revenue Forecast* - Revenue Forecast Technical Committee.

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